

14. (SMALL CRAFT HARBOR PLANNING - W. O. 2111.)

The Chairman welcomed Senator Fred H. Kraft and other members of the Senate Interim Committee on Bay Development and Small Boat Harbors, introduced them to those assembled, and told the Committee that the State Lands Commission would welcome any comments they wished to make.

The Executive Officer presented the attached Calendar Item No. 30, following which, upon being questioned by Lieutenant Governor Powers, he informed the Commission that the staff has county-wide plans but no State-wide plans to submit, and that the county-wide plans still have to be perfected, with only those for Santa Cruz being even close to being perfected. He indicated that the \$200,000 being suggested as an appropriation was required to follow through on the local participation in the eight harbors of refuge, explaining that this money should be made available without regard to fiscal years, and that a portion of this sum would be used to assist Santa Cruz with its project.

Senator Kraft reported that his Committee has been doing a lot of work on the small craft harbor program, having held a meeting on Saturday, January 5, 1957, and he pointed out that there are many agencies--local, Federal, and State, including the Department of Fish and Game, and the Division of Beaches and Parks--which are involved. He stated that his Committee is making a study of the feasibility and possibility of turning the small craft harbor program over to the Department of Natural Resources, and setting up a division within that department to take care of all the harbors throughout the State of California. His Committee will submit a series of bills to the current Legislature to take care of this. However, they also will set up the bill for the \$200,000 mentioned in the attached Calendar Item No. 30, so that in the event the new program through the Department of Natural Resources does not go through, this fund will be available to take care of the studies to be made by the State Lands Commission.

Senators Farr and Hollister indicated that they had no pertinent comments to make.

Senator Grunsky felt that the Committee's plans should not deter the State Lands Commission from continuing with its investigations, and the Chairman of the Commission agreed.

Mr. Kirkwood asked if the \$200,000 for expenditure on the eight harbor-of-refuge sites was in addition to funds already set up for continuation of studies being made by the staff of the Commission, and was informed that it was an additional sum; that \$30,000 had been made available to the staff for its work effective July 1, 1956, and that another \$30,000 would be requested in the current budget.

Senator Kraft asked that the Executive Officer of the State Lands Commission have the necessary bill drawn up, with the aid of the Legislative Counsel, to cover the \$200,000 appropriation, and indicated that he would then introduce the bill.

At this point Lieutenant Governor Powers called attention to the fact that Mr. Beek, Secretary of the Senate, was present, and asked Mr. Beek if he had any comments to make. Mr. Beek stated that he was familiar with the problem and its necessity, and was gratified to see the progress that was being made.

UPON MOTION DULY MADE AND UNANIMOUSLY CARRIED, A RESOLUTION WAS ADOPTED AUTHORIZING THE EXECUTIVE OFFICER TO CONSULT WITH THE STATE LEGISLATURE WITH A VIEW TO EFFECTUATING THE PLAN FOR SMALL CRAFT HARBORS OF REFUGE, AS OUTLINED IN CALENDAR ITEM NO. 30.

Attachment

Calendar Item No. 30 (3 pages)

SUPPLEMENTAL

30.

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Chapter 1850 of the Statutes of 1955 gave the State Lands Commission certain authorities with respect to the planning, construction, maintenance, and operation of small craft harbors, provided the Legislature had approved one or more county-wide plans for such harbors.

At a meeting of the State Lands Commission held in Los Angeles in November of 1955, which was attended by members of the Senate Interim Committee on Bay Development and Small Craft Harbors, the program for carrying out the provisions of Chapter 1850 was discussed. At that time it appeared that the Interim Committee was interested in having presented to it a State-wide plan for small craft harbors.

Following that meeting, each county located along the coast and along the inland navigable waters of the State was provided with specifications and criteria to assist the preparation of county-wide plans. As a result, there have been received ten plans for the counties along the coast out of eighteen involved, and six plans for counties on the inland navigable waterways out of a total of seventeen. The net result of this effort to get the background and basis for a State-wide plan for small craft harbors was inadequate. This was reported to the Senate Interim Committee on Bay Development and Small Craft Harbors at its meeting held on August 6, 1956. It was then suggested by members of that Committee and also by representatives of organizations appearing before it that the State Lands Commission restrict its approach to the problem by way of limiting the study to a State-wide plan for harbors of refuge.

Studies were undertaken by the Staff and its Consulting Seacoast Engineer, and a preliminary report was prepared and submitted to the State Lands Commission on November 8, 1956. This report considered only harbor-of-refuge sites spaced to alleviate best the hazards and difficulties which presently exist. This preliminary program involved the joint planning, engineering, and estimating of costs of the following projects with the U. S. Corps of Engineers:

Trinidad Cove  
Mattole River  
Shelter Cove  
Arena Cove

Anno Nuevo Bight  
Big Sur River  
San Simeon Bay  
Coxo Anchorage

To complete an adequate chain of small craft harbors of refuge, additional sites were proposed to be studied at a later date.

The program for harbors of refuge was presented tentatively to the Senate Interim Committee on Bay Development and Small Craft Harbors at a hearing held in Santa Barbara, California, on December 6, 1956. It appeared that

SUPPLEMENTAL 30. (CONTD.)

certain localities felt that their interests were being neglected and were of sufficient importance to warrant the singling out of a few locations for special consideration. In particular, the proposed recreational harbor at Santa Cruz and the pending harbor improvement at Half Moon Bay were discussed. To determine adequately the status of these projects, field trips were made by the staff of the State Lands Commission, and conferences were held with those involved, with the following results:

It was determined that the Santa Cruz project for a small craft harbor in Woods Lagoon was so far advanced in planning, property acquisition, and other aspects that it would be appropriate to substitute it for the suggested harbor-of-refuge site at Anno Nuevo Bight, having in mind that more immediate relief would be had with respect to the safety of small craft.

At Half Moon Bay a Federal project has been adopted and merely awaits appropriation of funds for its execution, so that no State action appears necessary in the near future.

As to San Simeon Bay, the site at Cambria, a few miles down coast, should also be investigated in the initial program.

Of those county plans which have been received and reviewed, none can be classified as complete. The most complete plans follow our specifications and criteria fairly well and supply most of the statistical information requested. Also included, in every case, is a site map showing the over-all proposed harbor plan. Details of construction and cost estimates are necessarily lacking because of inadequate information being available from which to derive these answers.

Before an adequate plan can be completed, it is necessary that the U. S. Corps of Engineers make a survey of the proposed harbor location. This survey must be authorized by Congress and, if made, will give cost estimates and will show whether or not a harbor constructed at that particular site will be economically feasible. If the report is favorable, the next step will be to request Congress to authorize the expenditure of funds for construction of the exterior harbor features, such as the harbor entrance, jetties, or breakwaters. The design and construction of the interior features of the harbor will probably be the responsibility of local interests.

It is apparent that any progress made with the assistance of the U. S. Corps of Engineers on any one harbor project will take considerable time. With this in mind, it seems important that measures be taken to expedite that portion of the local harbor planning in which the State of California can participate.

If a harbor of refuge is singled out which is not supported by a master plan for the county in which located, Chapter 1850 of the Statutes of 1955 will require amendments to permit such action.

SUPPLEMENTAL 30. (CONTD.)

An appropriation will be required to follow through on the local participation in the planning of these harbors of refuge; initially the sum of \$200,000 should be sufficient. This would take care of the planning of the interior facilities which the United States did not provide for. When such plans are completed, estimates of cost will be available on which to base a request to the Legislature for funds for the State's share, if any, of the construction costs.

In the meantime it is proposed that application be made for a survey by the U. S. Corps of Engineers for each of the afore-mentioned harbor-of-refuge sites.

IT IS RECOMMENDED THAT THE COMMISSION AUTHORIZE THE EXECUTIVE OFFICER TO CONSULT WITH THE STATE LEGISLATURE WITH A VIEW TO EFFECTUATING THE FOREGOING PLAN.